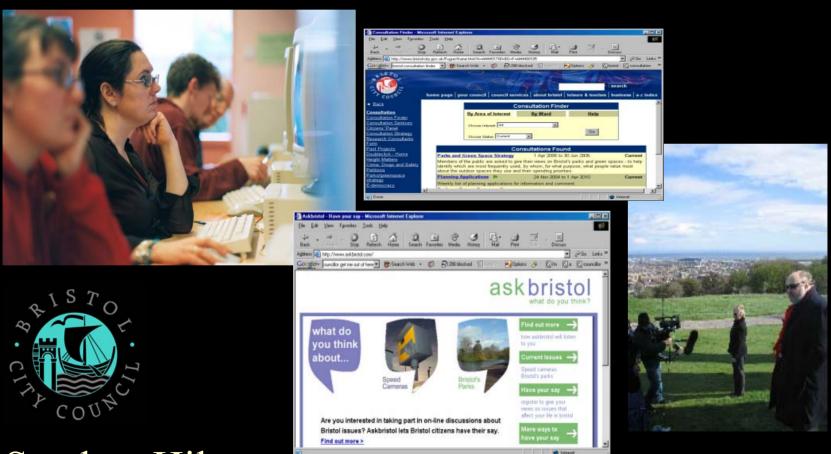
Experiences of econsultation & Lessons Learned



Stephen Hilton

Bristol City Council Stages in e-Consultation

2005



o Aiming to Stimulate community-led 'ground-up' approaches

o Experimenting with council-led econsultation approaches

o Coordinating Information



Bristol's Experience & Lessons Learned

- 1. Consultation Finder all council consultations in one place on the web
- 2. Examples of council-led econsultations height matters, I'm a councillor, epetitions, askbristol
- 3. Some key lessons from the evaluation of the Local eDemocracy National Project



Setting the Scene

About Bristol

- 8th largest city in England
- Population of 400,000
- University city 36,000 students
- Regional capital of the south west





BRISTOL



About Bristol City Council

Turning the clock back to 2000/1





Remember "Joined-up" policy making?

"This is not only a sports policy ... it is a health policy, an education policy, a crime policy, an anti-drugs policy..."

Tony Blair at the Labour Party conference 2000,



Best Value

Requirement to Consult

"Our [The Audit Commission's] judgements concern how well council's understand the needs of their communities and how effectively and relevantly they respond to them – not whether they match prescribed models"

Wendy Thompson, LGC, February 2001



Consultation Strategy

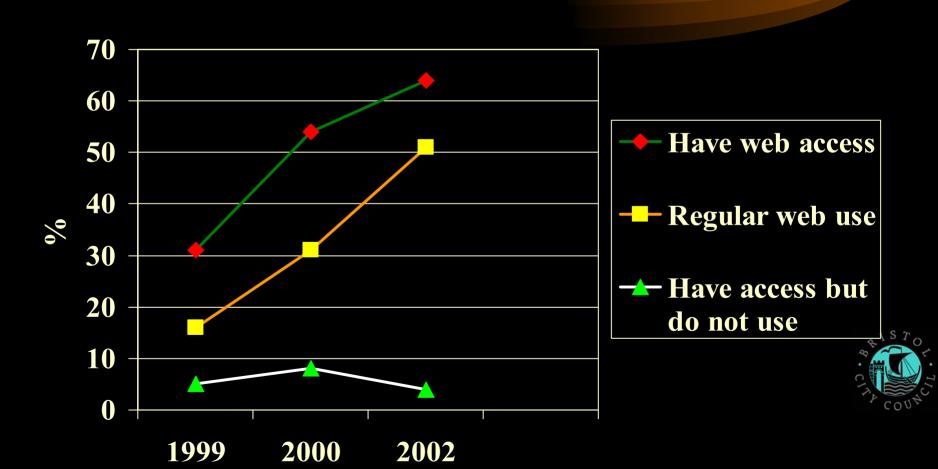
More than twenty five consultations found to be running concurrently when the strategy was being prepared



At the same time...

Growing On-line Opportunity

Growth in Bristol citizens's Web Use



First steps towards econsultation



Bristol City Council's CONSULTATION FINDER



o All council consultations in one place on the web



Bristol City Council's CONSULTATION FINDER AIMS

Make it easier for...

- Members to find out about consultation in their wards
- Officers to check what consultation is planned, what's been done before
- Citizens and stakeholders to register interest and to participate



Consultation Finder Features

- Searchable archive of consultations
- Search by subject, status or ward (postcode to look up ward)
- Find out what consultation is planned, register interest and receive notification
- Take part in consultations on-line
- Read background information on-line
- See results of consultations find out about decisions made following consultation



Initial Consultation Screen

search

Open

Help

Go



Bristol Compact Consultation

Guidelines P

Double Click -

Home

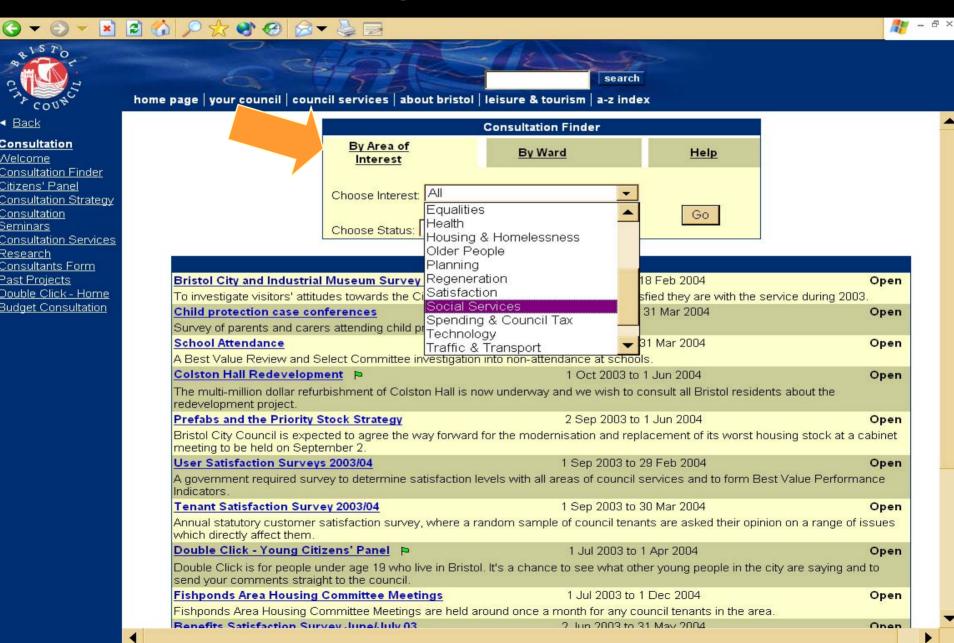
Budget Consultation

16 Jan 2004 to 31 Jan 2004 Open The Council's Corporate Plan is being reviewed and we want your opinion - what are the main things that the council should be focusing on over the next three years? Hostels and other Temporary 16 Jan 2004 to 13 Feb 2004 Open Accommodation > The Council is preparing supplementary planning guidance for the development of hostels and other types of development which provides accommodation on a temporary basis. Budget Consultation 2004/5 15 Dec 2003 to 31 Jan 2004 Open The Council is currently considering its budget for next year and the level of council tax. Consumer Rights 1 Dec 2003 to 31 Jan 2004 Open A Citizens' Panel survey investigating what action people take if they purchase faulty goods or services and if they know where they can get help and advice. New Gallery at Bristol City Museum 1 Dec 2003 to 31 Jan 2004 Open The Museum Service are putting in a bid to win some money to re-develop one of the galleries at the City Museum.

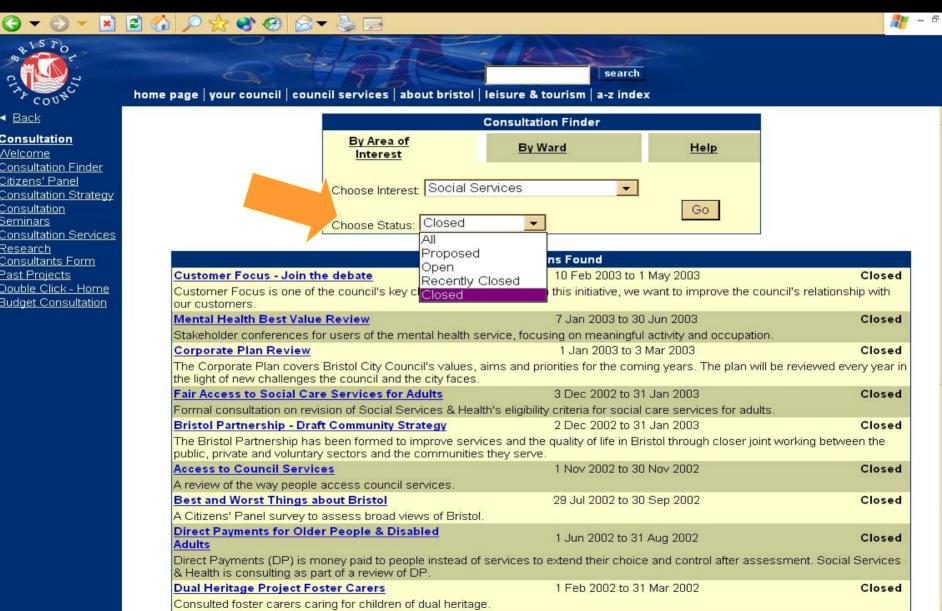
The Printel Compact, which is an agreement between lead public agencies and the voluntary and

11 Nov 2003 to 11 Feb 2004

Search by Area of Interest

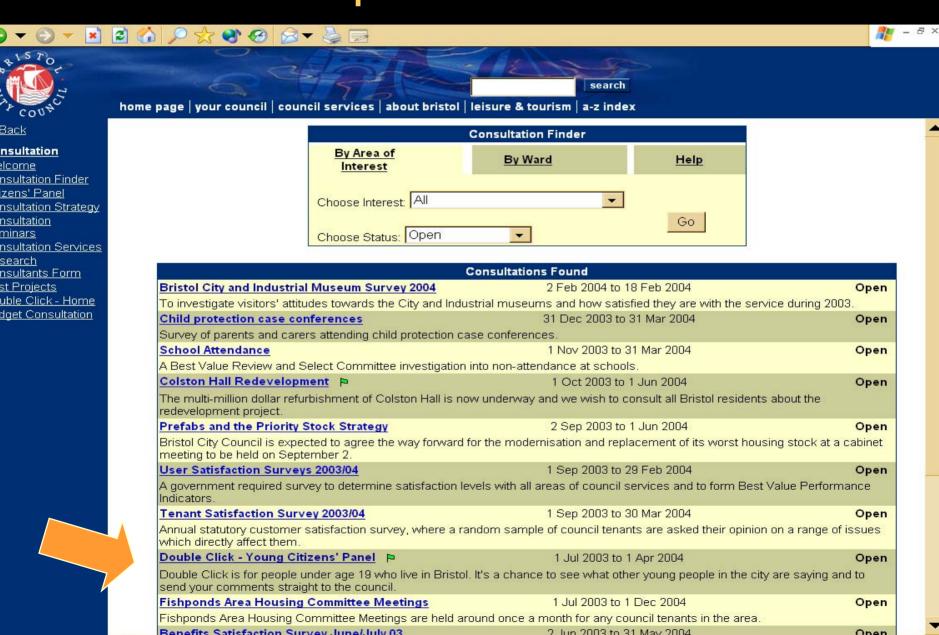


Search by Status



Charges for Non-Residential Social Care

Take part in an current consultation



Complete on-line survey



Back

<u>Double Click -</u> Home

<u>Results - Main</u> Results - Music

Results - Voting Results - Every Child

<u>More Info</u> Hear By Right Survey

Youth Project Evaluation

<u>Evaluation</u> Bristol drugs survey



Double

CLICK

home

take part

results

BRISTOL DRUGS SURVEY

Whether you take them or not, we want to know how you feel about drugs.

Click here to fill in the survey

* You can complete the survey anonymously and all your answers will be kept confidential.

* The results of this survey are going to be used by the Community Safety and Drugs Partnership to help inform the development of plans for drug services for young people.



HELE

If you want more information or want to talk to someone about drugs or alcohol, contact details for all local and national services are available by clicking here

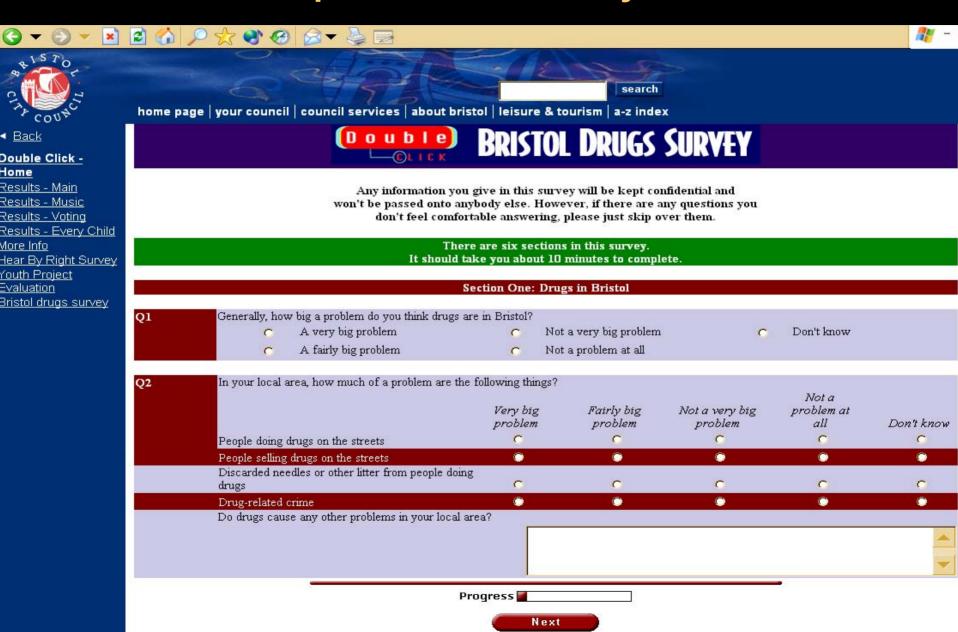


Text 2 Talk

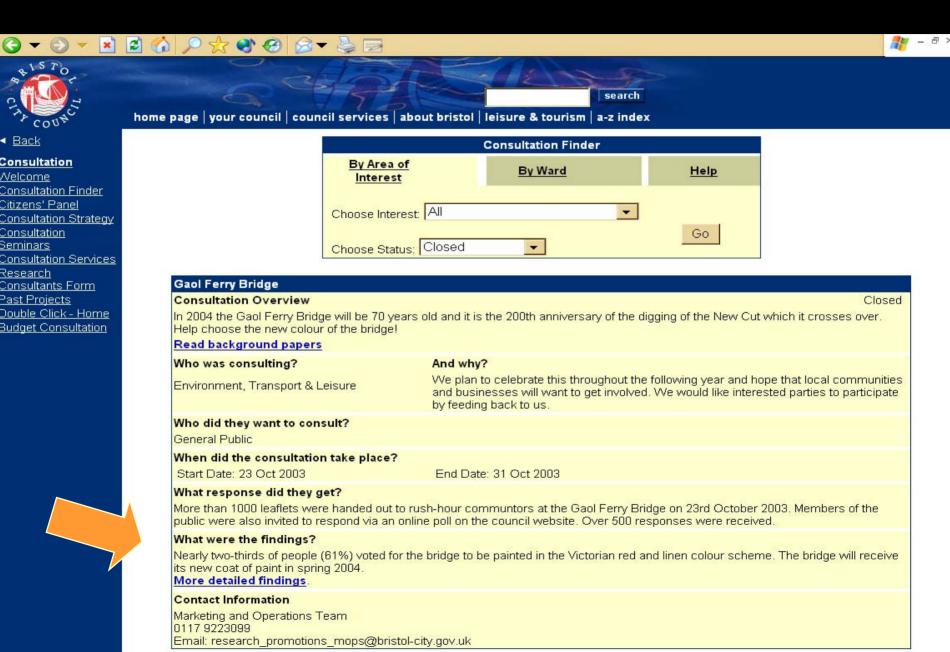
Use your mobile phone to take part in monthly opinion polls on topics such as:

* public transport

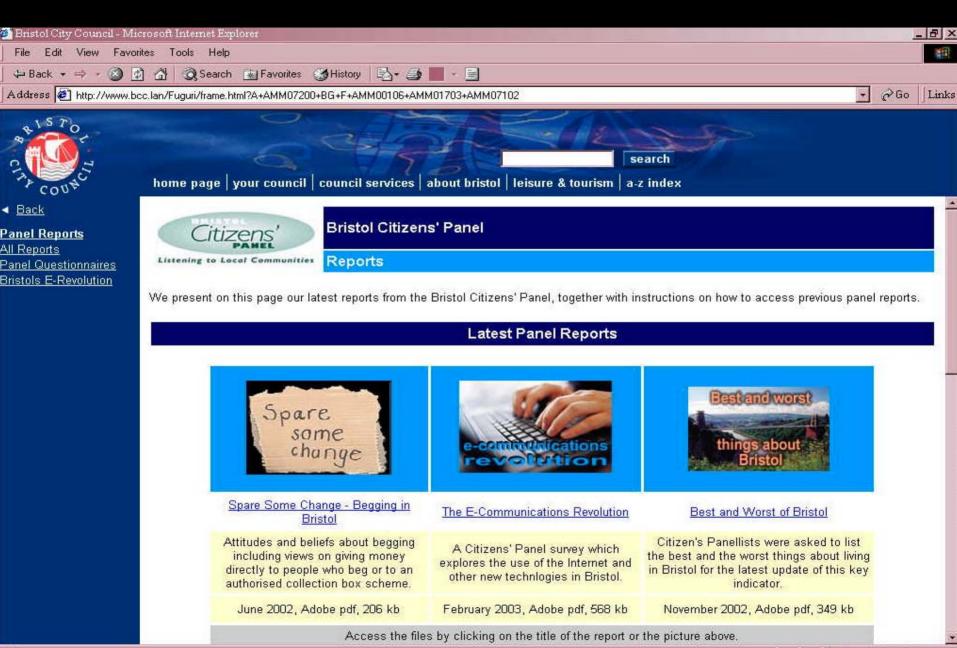
Complete on-line surveys



View Results of Consultation

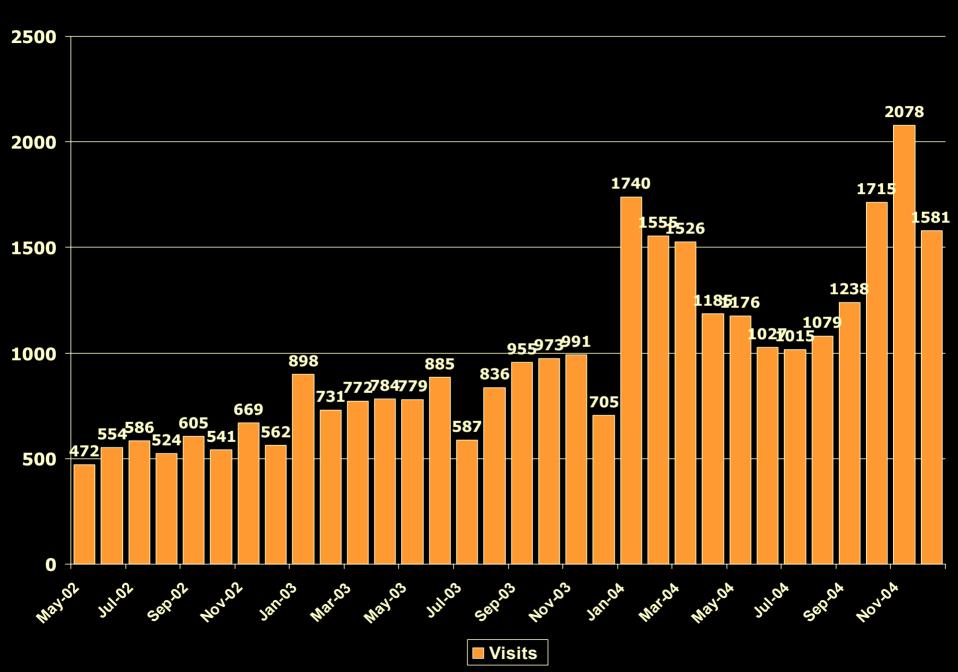


Links to web sites

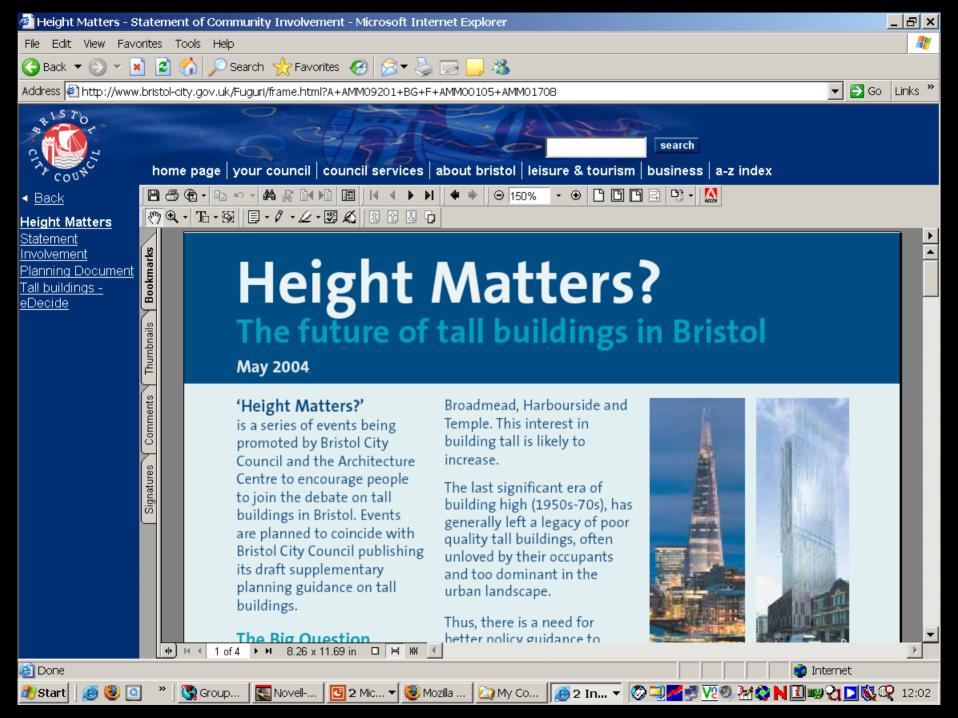


Local intranet

Visits to Consultation Finder



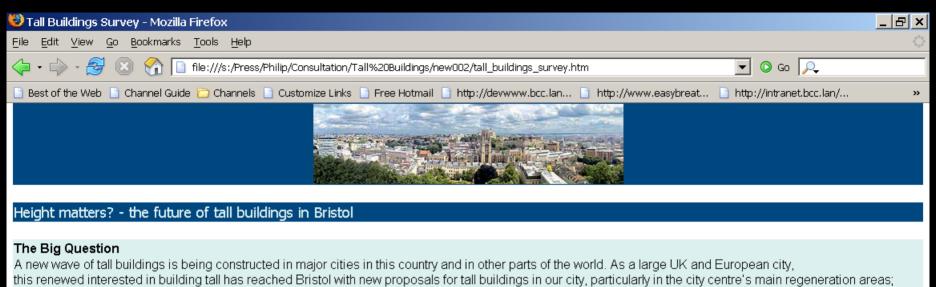
2 - Examples of Bristol econsultations



Height Matters Key Features

- Consultation on proposed tall buildings policy
 policy advice note
- April 04 June 04
- Range of e-consultation / participation tools used survey, forum and "eDecide"
- Offline and Online working together

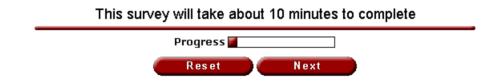




Broadmead, Harbourside and Temple, Broadmead, Harbourside and Temple, This renewed interest in building tall is likely to increase,

The last significant era of building high (1950s-70s), has generally left a legacy of poor quality tall buildings, often unloved by their occupants and too dominant in the urban landscape. Thus, there is a need for better policy guidance to ensure the mistakes of this period are not repeated with any future tall buildings.

The big question therefore is 'How should we respond to this renewed interest in tall buildings in Bristol?' This survey has been designed to help you think through some of the issues.











































Online survey

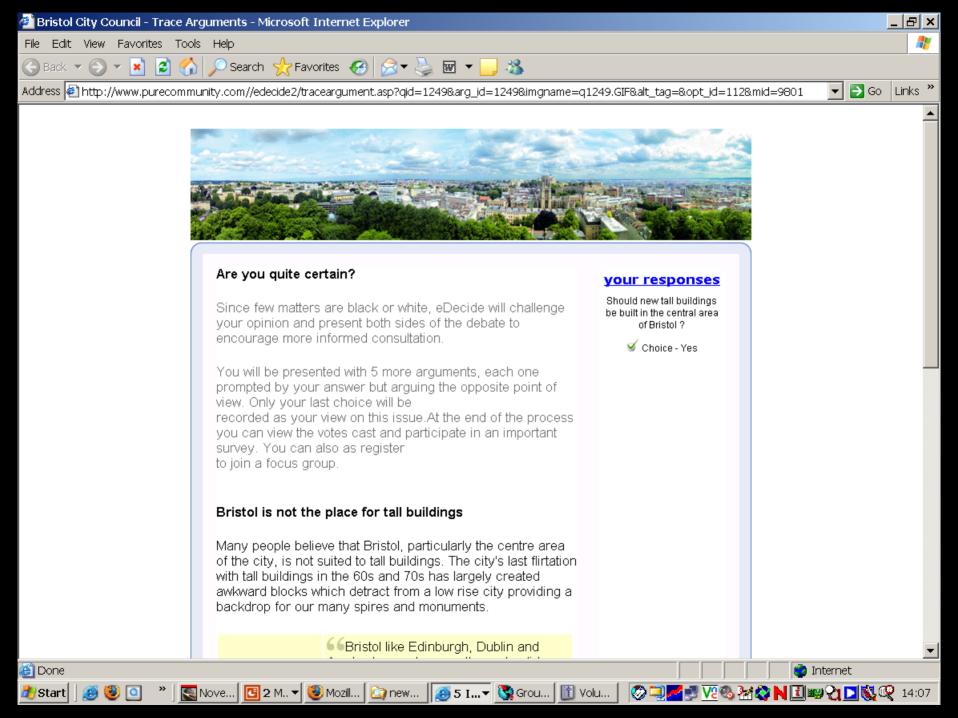
• Bristol's largest online survey to date — 85% online response / 643 respondents



e-Decide

- A deliberative polling tool
- Interactive tool which presents both sides of the debate, challenging people's beliefs
- Used as a pre-consultation tool to encourage more informed consultees
- 367 consultees used e-decide





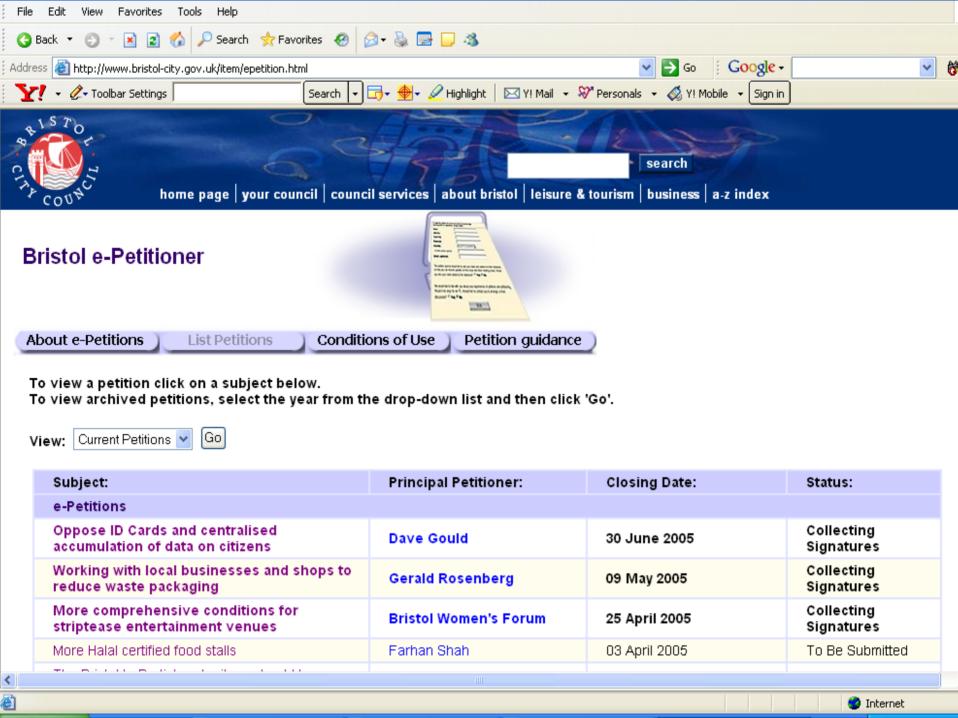
e-petitions

- Bristol City Council & Kingston upon Thames, first to use e-petitioner Previously used by Scottish Parliament
- Developed by Tele Democracy Centre at Napier University
- Part of Local eDemocracy National Project



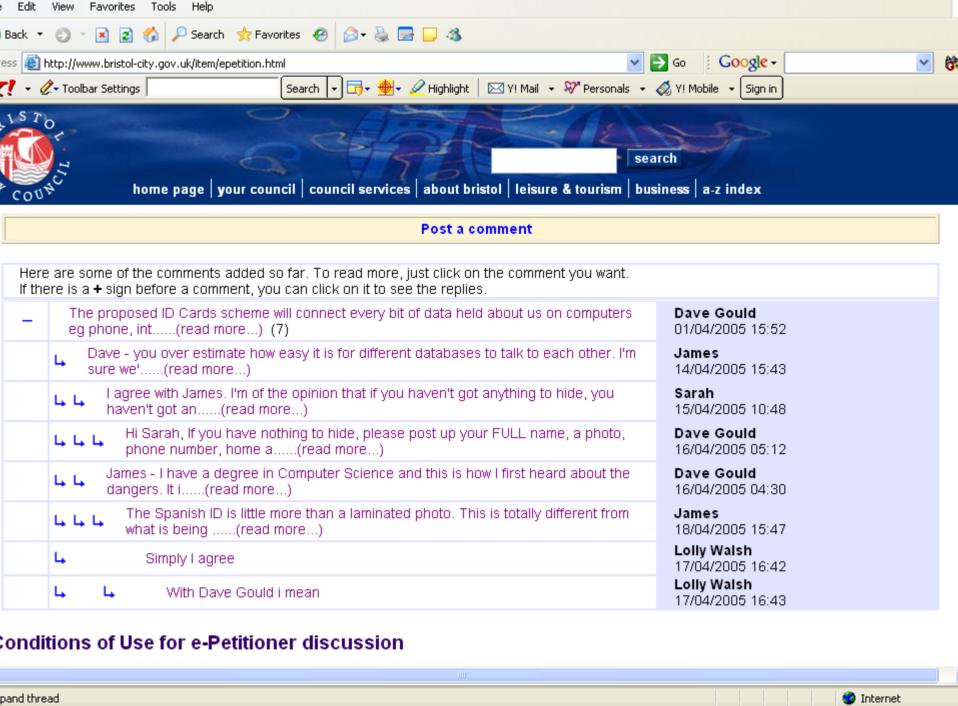
E-petitioner – Key Functions

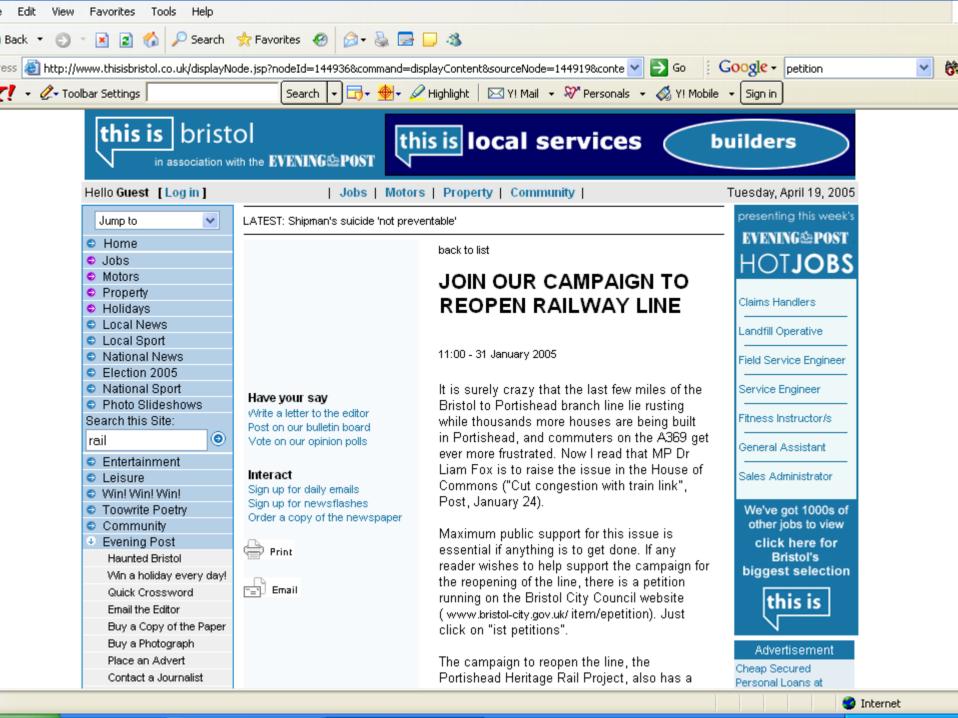
- Anyone can use petitioner to gather support
- Provides background information, photos, links
- On and offline petitions listed in one place
- Discussion forum can contain comments for and against each petition
- Allows citizens and decision-makers to weigh up both sides of the argument
- Tracks progress encourages feedback

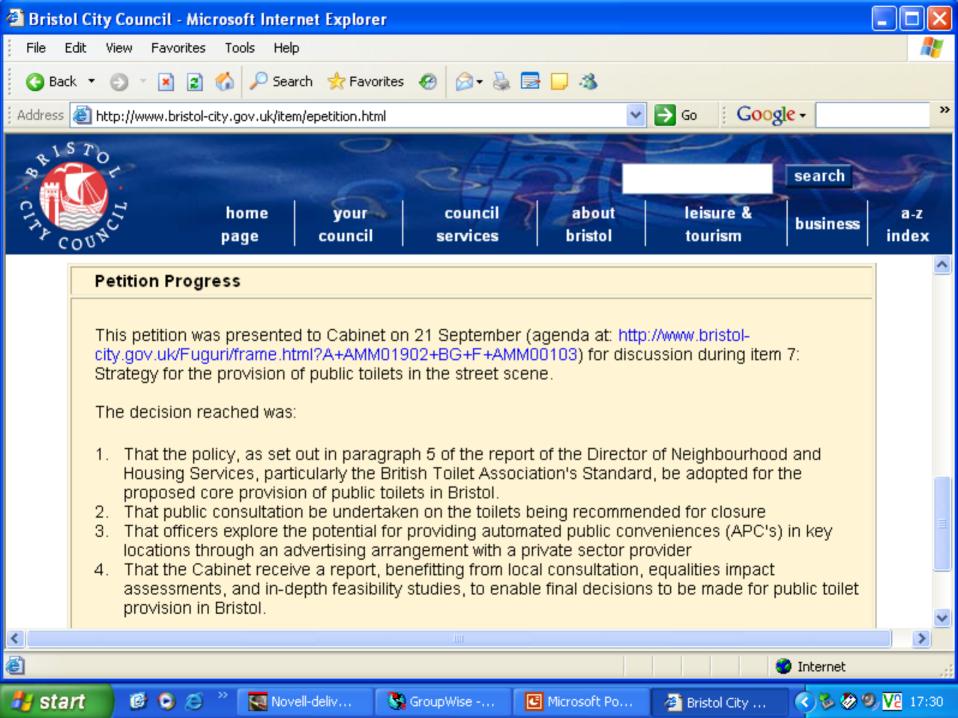














I'm a councillor...

- Used to support Local Democracy Week 04
- Aimed at young people in schools 245 participants in 6 schools
- 6 councillors, including Executive Members answered 257 questions from young people
- Two councillors voted-off each week
- Winner became "Youth e-Champion"















DAY 138.04166666667 Fri 18 Feb





(E) http://www.bigvote.org.uk/?lid=1633











































Gimmick or Good Practice?

- Certainly gimmicky borrows from borrows from successful TV show format
- But a gimmick that worked well during Local Democracy Week
- Attractive format for young people, engaged with them and livened-up citizenship classes
- Good outputs for investment, media interest, buy-in from elected members etc



Experiences

James, aged 13, said: "This is the first time I have ever asked a councillor a question. I am surprised, they are all much nicer than I expected. I definitely plan to vote when I am older."



Councillor Claire Cook
Became a Youth Champion
Shortly to undertake a blog

3 - eDemocracy National Project. Lessons from Evaluation





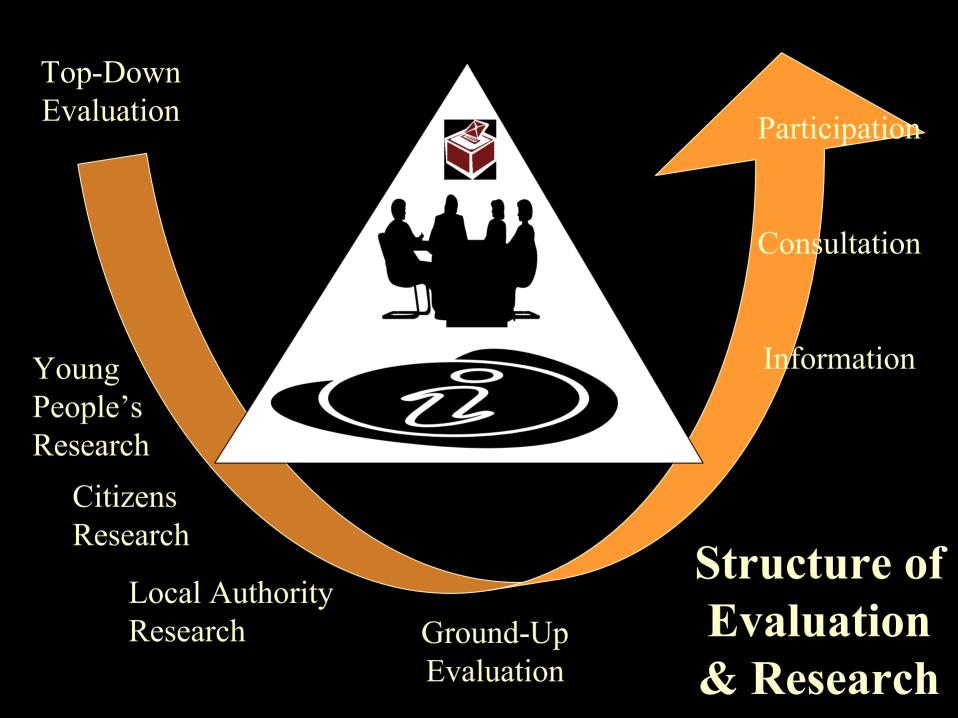


Expert Evaluation Group



- Multi-disciplinary approach technologist, political scientist and experimental psychologist
- Independent from Project





Multi-Method Research & Evaluation

- Semi-structured interviews with stakeholders on 'key dimensions' of the projects
- Observation and user-testing
- Field tests with members of the public, using computers in public libraries
- Online discussion and usage statistics from edemocracy tools and web servers
- Online questionnaires
- Review of project documentation



What Works... to achieve what?

 "Technologists too often assume that government is just another machine to be fixed"



 Evaluation involves more than the question of "what works", for that begs the more interesting question: "What works to achieve what?"

Two Key Questions to Emerge

- How can eDemocracy strengthen existing democratic relationships between members, officers and citizens?
- Can the conscious creation of **online networks** invigorate the democratic characteristics of local government?



The Research Context

- In depth research with young people
- YouGov survey of citizens
- Mori research with Local Authorities



Research with Citizens

- Young People want the opportunity to speak up on issues which affect them (72%) but...
- Half (52%) say they are not interested in politics
- Once familiar with the idea, the vast majority of citizens (79%) feel e-Democracy is something that Governments should pursue

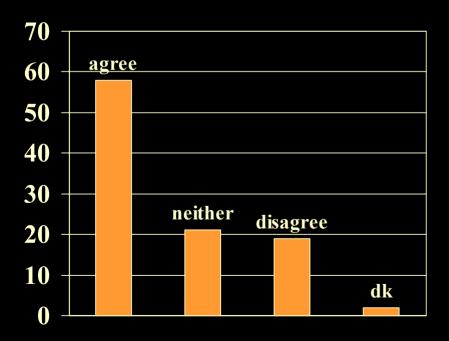
YouGov – Research with Citizens

 But two-thirds of those defined as currently having 'low-level political interest' do not want more involvement in local issues... why?



e-Democracy is about Trust & Confidence

My council doesn't care what I think



 Building trust in online citizengovernment relations is a key element of edemocracy



MORI research with Local Authorities

- 55% of authorities plan to have written eDemocracy strategy in place by September 05
- There is a significant gap between what is available offline and what has been made available online – space for quick wins
- Activity is top-down (council-led) rather than focused on developing "community capacity"
- Interesting positive association noted between investment in eDem and higher performancerating in CPA!

Projects included

- Epetitions
- Online Citizens' Panels
- Local Issues Forums
- Cross cutting issues and partnerships
- Website for fifty plus
- Work with BBC ICAN
- Webcasting
- Young people's perceptions of various approaches
- Micro-Democracy



Limited Time for Implementation - Scale of Activity in First 2-3 Months

- Epetitions 19 petitions, 1200 signatures, 74 discussion comments
- Issues Forums, 260 comments from 161 people
- Online Citizens' Panel (Bristol), 735 users, 495 comments
- Website for fifty plus, 1000 registered users, 90 visits per week
- Work with BBC ICAN 10,000 registered users during first two years, 14 campaigns started in LA pilots



Key Messages from Across all of these Approaches

- Join it up
- Take a leap try something different
- Be inclusive
- Invest in online promotion and outreach
- Actively Moderate
- Keep it simple
- Work with trusted intermediaries
- Develop networks social capital



Where Next?



- Identify and work with thise who have real enthusiasm for econsultation / participation
- Train community moderators
- Identify how we can work with trusted partners BBC etc
- Explore how we can stimulate conditions for ground-up participation (e-innovations project)

But ... Don't Over-Promise!

• "iCAN ... restores my faith in humanity. It just makes me realise that there are some fantastic people all around the country who really believe in helping other people, working with other people and who are really passionate and committed to what they do" iCAN Worker

"I suppose it is better that it is there than not"
 Citizen



Research & Evaluation Outputs

- What Works, literature review (available now)
- Baseline survey of Councils (available now)
- eMethods Guide and Context Report (June)
- Evaluation of council-led 'top-down' approaches (June)
- Evaluation of community focussed 'ground-up' approaches (June)
- Evaluation of Young People's Perceptions of eDemocracy (June)
- Comparative study of changes in citizens' perceptions (June)
- eDemocracy video –visual Exec Summary (June)



Links and Contacts

- e-Petitions
 - http://www.bristol-city.gov.uk/item/epetition.html
- Ask Bristol
 - http://www.askbristol.com
- Bristol City Council
 - http://www.bristol-city.gov.uk
- Local e-Democracy National Project
 - http://www.e-democracy.gov.uk
- Stephen Hilton, Consultation Manager, Bristol City Counc
 - 0117 922 2848
 - Stephen hilton@bristol-city.gov.uk